SHEEHAN PHINNEY

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April 20, 2022

Via Email (boardassistant@templenh.org)

Temple Zoning Board of Adjustment 423 N.H. Rt. 45 PO Box 191 Temple, NH 03084

Re: Stepping Stones Event Center Special Exception Application

Dear Members of the Temple Zoning Board of Adjustment:

As you know, this firm represents Woodcock Farms, LLC ("Woodcock") in connection with a special exception application filed by Isabella Martin (the "Applicant") by which the Applicant seeks a special exception to utilize the Stepping Stones Farm & Event Center ("Stepping Stones") for weddings and gatherings (the "Application"). The Board is in receipt of my letter of April 14, 2022, whereby I expressed Woodcock's opposition to the Application based on the fact that it does not, and cannot, satisfy the Special Exception criteria set forth in Article VI, Sections 13A and 13B of the Temple Zoning Ordinance (the "Ordinance").

I write to express a number of additional concerns that came to Woodcock's attention at the April 14, 2022 ZBA meeting. Specifically:

1. On information and belief, none of the entities that received notice of the Application pursuant to RSA 36 have yet commented on the Application. This is surprising, given that in connection with a virtually equivalent special exception application that the Applicant filed in April 2021, the Town of Wilton Planning Board submitted a letter expressing that—for various reasons—the project "appears to be incompatible with surrounding land uses[.]" <u>See Exhibit 1</u> hereto. In this regard, Woodcock respectfully reminds the Board that RSA 36:57, III requires that entities entitled to notice under RSA 36 must receive that notice "[a]t least 14 days prior to public hearing." To the extent that the required notices were not received by these entities at least 14 days prior to the April 14 hearing, the Board must take steps to ensure compliance with RSA 36. Woodcock further requests that the Board consider the Wilton Planning Board's comments as relevant to the present Application.

2. During the April 14 hearing, the Applicant's attorney stated that the Applicant will ensure that events at the property will not exceed the limits established by Temple's Noise Ordinance. As noted in my letter of April 14, ample evidence—including the Applicant's <u>admission</u> that she cannot satisfy the noise ordinance in a previously submitted variance application—supports the opposite conclusion. In addition, Woodcock requests that the Board consider the June 4, 2021 letter from Fred B. Roedel which was submitted in connection with the Applicant's April 2021 special application. <u>See Exhibit 2 hereto</u>. Notably, Mr. Roedel owns and operates numerous event centers and, as Mr. Roedel states, he "know[s] firsthand that the decibel levels necessary to hold the events that would take place at Stepping Stones could never be within the acceptable decibel range." Woodcock urges the Board not to disregard the evidence demonstrating that the proposed use could not satisfy Temple's Noise Ordinance.

3. With respect to property values, letters from two realtors asserting that the values of neighboring properties will not be diminished by the proposed use are not determinative of that issue. Woodcock further respectfully notes that the realtors in question do not appear to be independent. One of the realtors attended the April 14 hearing and wore one of the "Vote Yes" buttons that the Applicant had distributed to her supporters. More importantly, on information and belief, both of the realtors have significant, long term business relationships with the Applicant and/or a member of her family. The Board should reject the Application on the ground that the Applicant has provided insufficient information to support a favorable finding on Section 13A(3) of the Ordinance.

4. Also relevant to the impact of the proposed use on neighboring property values is the testimony offered by Mr. Peter Clemens at the April 14 hearing. Specifically, during the hearing, Mr. Clemens testified that he was an abutter to the proposed use, that he believed that his property is closer to the proposed use than any other property, and that he purchased his property with knowledge that there was a wedding venue nearby—implicitly suggesting that a nearby wedding venue is not a deterrent to would-be purchasers. In fact, per the property tax card attached hereto as Exhibit 3, Mr. Clemens is not an abutter, and his property is a quarter mile away from the proposed use-much further from the proposed use than a number of other properties. Moreover, it is notable that per the property tax card, Mr. Clemens purchased his property from the applicant. That, coupled with Woodcock's understanding that Mr. Clemens and his wife are long-term friends of the Applicant, suggests that Mr. Clemens cannot be reasonably compared to an average person shopping for real estate in Temple. Put differently, the fact that Mr. Clemens was willing to purchase a property near a wedding event venue does not support that an average person would be equally willing to do so. Accordingly, Mr. Clemens' testimony does not support the conclusion that the proposed use will not negatively impact nearby property values.

5. At the April 14 hearing, the Board seemed to accept the Applicant's position that the proposed use will be limited to the Barn, and to disregard significant evidence to the contrary—including the Applicant's own advertising materials (appended as Exhibit 1 to my April 14 letter). Those advertising materials have not been modified since the April 14 hearing, and still reflect that the proposed use encompasses not only the Homestead, but also "[e]xclusive access to the entire property for the weekend[.]" Perhaps more troublingly, the Applicant acknowledged at the April 14 hearing that she intends to utilize the Lodge in connection with the proposed use, but took the position that she does not need any approvals to do so. While the

Lodge was approved for use in connection with "Riding/Camping" in 1977, <u>see</u> Exhibit 4 hereto, it has never been approved for commercial use as a hotel, much less for commercial use as a hotel in connection with an event center. In light of the foregoing, the proposed use will still be unlawful even if the Board were to grant the Application as drafted, and Woodcock reserves its right to pursue enforcement of the Ordinance in connection with future events at the property accordingly. In order to avoid future disputes and confusion, Woodcock requests that the Board reject the Application and require the Applicant to submit an application that accurately represents the scope of the proposed use.

6. The April 14 hearing, the Applicant's attorney asked attendees who supported the proposed use to raise their hands, and submitted the results as evidence in support of a favorable determination on the Application. Respectfully, the results of this "vote" are irrelevant to the special exception criteria, and should be disregarded. A special exception application is not a popularity contest, and must be denied—regardless of how much community support it receives—if it cannot satisfy the applicable criteria. That is the case here.

7. Finally, it is important to remember that under New Hampshire law, an applicant applying for a special exception "has the burden of presenting sufficient evidence to support a favorable finding on each of the requirements for a special exception" and "there must be sufficient evidence before the board to support favorable findings on all of the ordinance's requirements." <u>McKibbin v. City of Lebanon</u>, 149 N.H. 59, 61 (N.H. 2003). If the Applicant here has not presented sufficient evidence to support a favorable finding on any single criterion, the Board must deny the Application. The law does not allow for the Board to grant a special exception application subject to a condition that a presently unsatisfied criterion be satisfied at a later date.

Very truly yours,

/s/ Megan C. Carrier

Megan C. Carrier

Enc.

cc: Michael Tierney, Esq. (mtierney@wadleighlaw.com) Israel F. Piedra, Esq. (ipiedra@lawyersnh.com) Christopher Boldt, Esq. (cboldt@dtclawyers.com)



Wilton Planning Board Town of Wilton 42 Main Street Wilton, NH 03086

Zoning Board of Adjustment Temple Town Office PO Box 191 Temple, NH 03084

Ladies and Gentlemen:

We understand that you (the "Zoning Board") have determined that a proposed project to conduct a range of commercial activities on lots located at 19 Putnam Road and 11 Pony Farm Lane in Temple (the "Lots") may have regional impact, as described in NH RSA 36:56. The Wilton Planning Board appreciates the opportunity to identify its concerns about the application of Isabelle Martin, presumably on behalf of the owners of the Lots and Stepping Stones Farm & Event Center LLC ("Stepping Stones"), for a special exception permitting these activities. Neither Alec MacMartin nor Matt Fish participated in the Planning Board's discussion.

Based on the documents of record in this case, and information available on the Stepping Stones website (the "website"), it appears that exceptions for prior non-conforming activities on the Lots are likely irrelevant. Whether or not additional exceptions or necessary variances are sought, the application before the Zoning Board raises a number of issues for residents of Wilton.

Our Understanding of the Application and the Proposed Businesses

One of the Lots abuts Residential/Agricultural properties in Wilton. The larger Lot fronts on the Webster Highway which is the continuation of Burton Highway from Wilton. The Burton/Webster highways connect major Routes 31 and 101 in Wilton and Temple.

We understand that the Lots are located, at least in part, in the Aquifer Protection Overlay District in Temple; the aquifer continues into Wilton and is protected there under its Aquifer Protection District ordinance. In addition, Mill Brook, the only Class A water in the Wilton watershed, originates in Temple before converging downstream with Stony Brook. The Wilton Watershed District protects Mill Brook.

The application requests approval to conduct commercial gatherings and celebrations, weddings, a vacation rental business, corporate and other retreats and training, and community and non-profit events and fundraisers. The days and hours during which any of these activities would be conducted are not limited. The applicant would restrict indoor (barn) weddings to 99 guests (not including employees or service personnel) and outdoor weddings to 125 (based on the March 17, 2021, Business Plan presented to the Zoning Board). On-site lodging occupancy of the Homestead appears to be limited to 14 (six bedrooms) and the Lodge to 24 (ten bedrooms) (based on the website), whether or not in connection with retreats or events.

Otherwise, attendance at events is not limited. Other than weddings, the use of the Lots is not exclusive to a group of customers. Amplified music would be limited to the barn and required to end at 11:00 pm; there is no information with respect to other amplified sound at outdoor weddings, or music or other sound at other events, indoor or outdoor.

Alcohol is proposed to be provided at weddings. The application does not address the availability of alcohol at other events. Meals are intended to be provided at weddings, as well as at other retreats and events (based on the website). It is unclear where they will be prepared and/or consumed.

Commercial lodging at the site appears to range from individual room rentals to use of an entire building (based on the website). We understand that this would likely qualify the venue as a hotel for state licensure and permitting purposes, including fire and sanitation requirements.

Wilton Planning Board Concerns

We are concerned that the application lacks sufficient information to allow us, others qualifying as abutters, or the Zoning Board to accurately assess the potential impact of this project. As noted above, information about the nature and conduct of the proposed businesses and the site is incomplete. Details about each of the proposed uses, and how they will be conducted, should be provided. In addition, among other things, a current survey of the Lots, information about the septic systems that will serve the lodging facilities, reliable projections about the impact on traffic along the Burton/Webster Highways, compliant sound level studies, specific identification of parking spaces and how they will be surfaced, stormwater management, and a comprehensive list of existing and required state and local approvals should be made available.

In the absence of more specific information that would further inform our review, however, the Wilton Planning Board has identified a number of general concerns about this project.

Danger to the Aquifer

As set forth in the Wilton Master Plan, the essential purpose of its Aquifer Protection and Watershed districts is to protect the quality of the town's water supply, current and prospective, by, among other things, keeping organic and inorganic waste to a minimum. Activity in Temple that undermines water quality will affect that source in Wilton.

The contaminants likely to be generated by the proposed uses differ in nature and volume from those produced by agricultural activities. Extensive on-site parking, particularly in the absence of a stormwater management plan, increases the risk that petroleum-based products and other fluids and particulate contaminants from vehicles will infiltrate the aquifer, as well as affect the water quality of Mill Brook. Moreover, potentially insufficient sanitation facilities for the proposed uses could fail, with the same results. It is difficult without additional information to assess the extent of these risks. Because protection of local water sources is paramount to Wilton, they must be further identified and addressed.

Noise

Although no reliable study about sound levels at abutting lot lines has been conducted, based on informal tests not replicating actual conditions, it seems unlikely that the project will be able to comply with the Temple noise ordinance. Proposed guest deposits and penalties payable to the applicant do not address the interests of abutters. Moreover, additional traffic along the Burton/Webster highways would generate objectionable noise, particularly at night, even beyond abutting property.

In addition, studies indicate that intermittent and/or continuous loud noise can detrimentally affect a wide range of wildlife in an area. Needless to say, Wilton and neighboring communities are committed to protecting the region's wildlife and their habitats.

Traffic on Burton/Webster Highways

The proposed uses, particularly weddings, fundraisers and similar events, will generate substantial concentrated vehicle traffic on the Burton/Webster highways, frequently late at night. In addition to excess noise, this traffic activity could accelerate wear and tear on the road, create congestion at intersections in Wilton, and increase the risk of accidents involving vehicles on this unlit, narrow and twisting road.

In addition, given the likelihood that online driving directions will route both westbound traffic travelling to events, and eastbound traffic returning from them, through the center of Wilton, the same risks will affect the roads from the Burton Highway/Forest Road intersection through the middle of Town.

Potential Burden on Police and Emergency Services Mutual Aid from Wilton

The application acknowledges further fire protection measures to be, but not yet, implemented in the barn, but does not address the other structures. Fire hazards increase the likelihood that Wilton emergency resources will have to be deployed as mutual aid to Temple, reducing protection for Wilton. It is also difficult to assess whether emergency access to the facilities at the site would be impaired.

In addition, the risks of increased traffic on the Burton/Webster highways noted above could be exacerbated by alcohol consumption, making accidents more likely. They could require other Wilton emergency service assistance, to the same effect.

Summary

Based on the application, the proposed project appears to be incompatible with surrounding land uses, particularly in Wilton bordering the Lots and along the Burton/Webster highways. The range of proposed commercial activities is not limited seasonally or to daytime hours; many will involve alcohol, are likely to create excess noise, increase traffic, especially after dark, and could endanger the aquifer and potential water sources shared with Wilton. Individually and collectively, the effects would adversely affect the area's rural environment and the quality of life of Wilton residents. In the absence of further reliable information otherwise, the proposed project would seem likely to cause the value of certain Wilton properties to decrease. Accordingly, the project as described should not be approved.

Fred B. Roedel 37 Old County Farm Road Wilton, NH 03086 June 4, 2021

Dear Members of the Temple Zoning Board,

I am an abutter to the Town of Temple and the Stepping Stones Event Center, I live at 37 Old County Farm Road in Wilton, which is the original Old County Farm.

I understand that the Town allows commercial and industrial businesses by special exception on a case-by-case basis. One of the considerations in granting the business is that it operates within the noise limits and traffic guidelines of the district. The high level of noise at night during a recent event at Stepping Stone Event Center exceeded the noise limit allowed by the Town Ordinance.

Our family has been fortunate to live in this very special place for many years which is a compliment to the Town of Wilton and the Planning and Zoning Boards of Temple. My business is within the hospitality industry, we own and operate several Event Centers and know firsthand that the decibel levels necessary to hold the events that would take place at Stepping Stones could never be within the acceptable decibel range. Boo Martin and our family have been friends for many years, but the zoning change would be granted to the property and not the individual.

Thank you for your consideration.

Balas

Fred B. Roedel

Print Now

Town of Temple

| Parcel ID: | 00008A 000002 000003 | (CARD 1 of 1) |
|------------|------------------------|---------------|
| Owner: | CLEMENS, PETER | |
| | CLEMENS, PAMELA | |
| Location: | 305 WEBSTER HWY | |
| Acres: | 6.022 | |
| | | |

General

| | Valuation | Listing History |
|------------------------------|--------------------------|------------------------------------|
| Building Value: Features: | \$224,100 \$5,400 | List Date Lister |
| Taxable Land: | \$72,468 Current Use | 01/01/2021 INSP |
| Card Value: Parcel Value: | \$301,968 🕜 \$301,968 | 11/18/2016 JRVL 08/15/2016 JRVM |
| | | 07/31/2013 ADVX |

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History Of Taxable Values

| Tax Year | Building | Features | Land | Value Method | Total Taxable |
|----------|-----------|----------|----------|----------------|---------------|
| 2021 | \$224,100 | \$5,400 | \$72,468 | Cost Valuation | \$301,968 |
| 2020 | \$219,700 | \$5,000 | \$72,464 | Cost Valuation | \$297,164 |
| 2019 | \$219,700 | \$5,000 | \$72,466 | Cost Valuation | \$297,166 |
| 2018 | \$194,700 | \$5,000 | \$67,046 | Cost Valuation | \$266,746 |
| 2017 | \$194,700 | \$5,000 | \$67,037 | Cost Valuation | \$266,737 |
| | | | | | |

Sales

| Sale Date | Sale Type | Qualified | Sale Price | Grantor | Book | Page |
|------------|-----------|---------------------------|------------|--------------------------|------|------|
| 10/05/2021 | IMPROVED | YES | \$425,000 | MARTIN TRUSTEE, ISABELLA | 9536 | 1405 |
| 04/23/2015 | IMPROVED | NO - NONMKT TRUST GRNTR/E | \$1 | MARTIN TRUSTEE, ISABELLA | 8744 | 2962 |
| 12/10/2012 | IMPROVED | NO - ESTATE SALE/FDCY COV | \$0 | MARTIN TRUSTEE, EUGENE | 8502 | 2512 |
| 06/01/2011 | IMPROVED | NO - FAMILY/RELAT GRNTR/E | \$0 | MARTIN, EUGENE S | 8322 | 0162 |
| 10/15/2010 | IMPROVED | NO - FAMILY/RELAT GRNTR/E | \$0 | MARTIN, ISABELLA H REV | 8252 | 0321 |

| 02 - RA hood: AVERAC | | one: 02 - R/ Bighborhood: AVERA | | | | | | Dri | veway: | | | | |
|-------------------------|-------------------|---|---|--|--|---|--|---|--|--|--|--|--|
| | | | | | | Tax | kable Value: | | \$72,4 | 68 | | | |
| Units | Base Rate | NC | Adj | Site | Road | Dway | Торо | Cond | Ad Valorem | SPI | R | Tax Value | Notes |
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| 5.000 AC | 2,000 | x D | 100 | 0 | 0 | 0 | 90 ROLLING | 100 | 9,000 (1) | 80 ① | N | 268 | |
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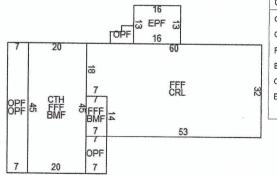
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Sketch

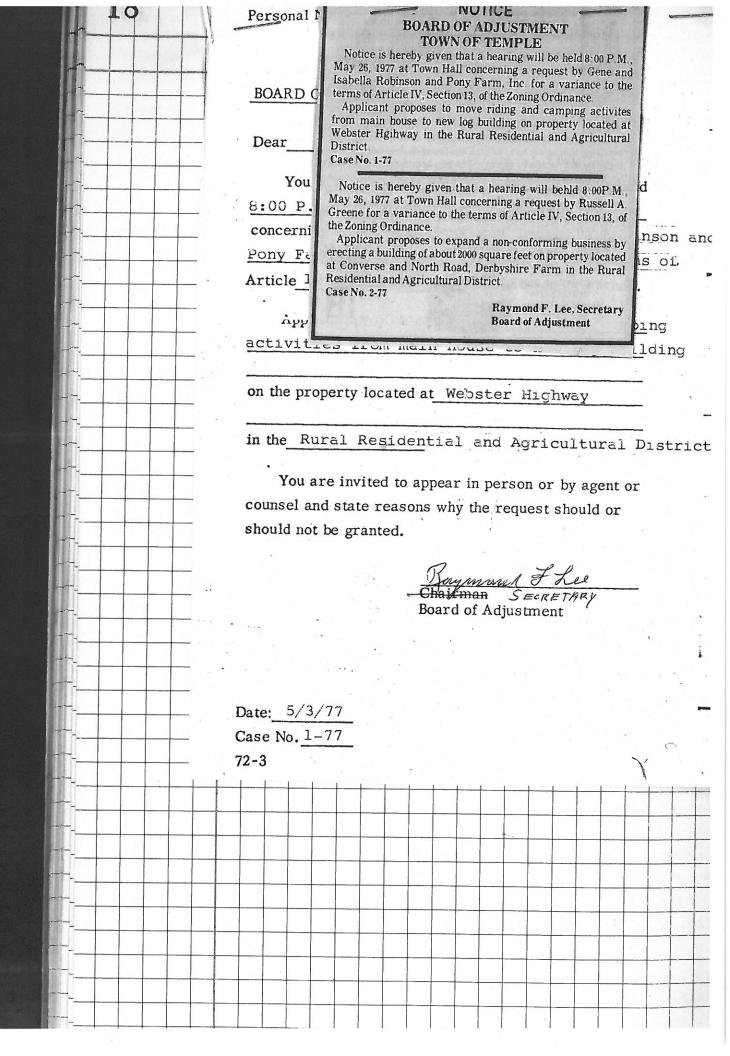


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| CTH | CATHEDRAL CEILING | 900 | 90 | 0 |
| FFF | FST FLR FIN | 2,820 | 2,820 | 2,820 |
| BMF | BSMNT FINISHED | 998 | 299 | 0 |
| CRL | CRAWL SPACE | 1,822 | 91 | 0 |
| EPF | ENCLOSED PORCH | 208 | 146 | 0 |
| | Totals | | 3,636 | 2,820 |

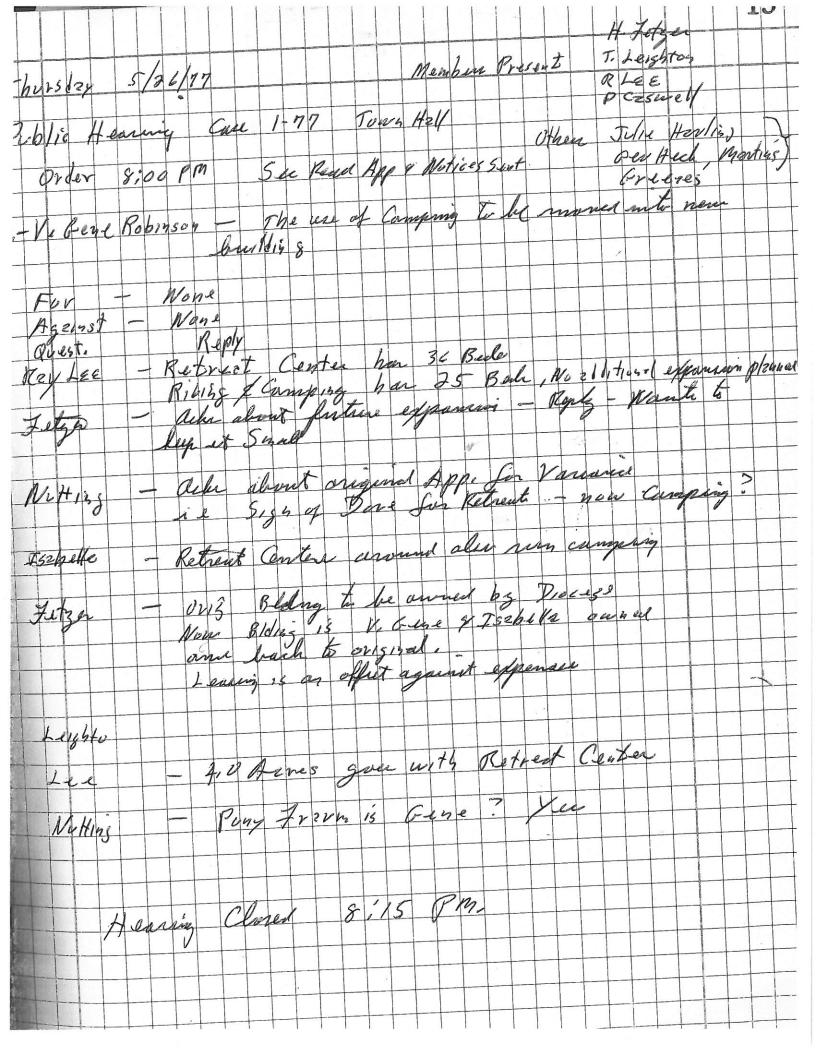
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| | NOTICE |
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| | BOARD OF ADJUSTMENT, TOWN OF TEMPLE |
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| | Dear |
| | You are here! |
| | You are hereby notified that a hearing will be held 8:00 P.M., 5/26/77 |
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| | o coucsi DV (tene |
| | Pony Farm Inc., for a Variance to the terms of. Article IV, Section 13 of the T |
| | , of the Zoning Ordinance. |
| | applicatic propose in more |
| | activities from main house to new log building |
| | new jog building |
| | on the property located at Webster Highway |
| + | |
| | in the Rural Residential and Agricultural District. |
| | You are invited to |
| | You are invited to appear in person or by agent or counsel and state reasons why d |
| h | counsel and state reasons why the request should or should not be granted. |
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| | - Chairman I hee |
| | Board of Adjustment |
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| | 승규가 이렇게 하는 것 같은 것이 여름을 만들어 가지 않는 것을 하는 것 같은 것이 많이 많이 다. |
| | Date: 5/3/77 |
| | Case No. 1-77 |
| | 72-3 |
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T. Leisboog 6/7/17 Tweeday Chapel R. Notting H. Fetzer Minute of Prevencie Meeting Read and accepter P. Cosciell Case 1-77 Robinson Sect 13 Ramite Art IV Para (1) 500 feet from existing dwelling of another develling alled Gene Rubinson & Iszbelle for consultation - they both a sneed to your down: Sign of Dove names Retreat Center on s Lond 3. 54 acres and B/dag and non pending approval and sub divisiai Final Haaring on Subdivisión June 20th 1977 No Apertoment 14 Bern I Retreat Center dictionels Diocese of NH (Episcopal) receives and Gene will submit letter to Ba Application Indicated hand and Blonge ouned by Robinsons Shelving Rabinion care for time being Cince 2-77 Daer Proposed Bldug canform to Art 1 V Sect 13 Yee (1) 500 feet from existing dwelling of another ours en yu 120' Thous all lot lines all Blogue set back at 124' from all lot. Anple off theet port " Deast 55' from all but s all Structure and Blogs no more than 18 of lot but line Vier 6

Fetzer 6/10/77 Fridey 7:30 PM Chapel Peper CASALEDI R. LEE 2. Matting Correction 7:45 pnh 1 late Meeting convened Leighter Minutes of prevenue meeting read and accepted - 1-77 42-77 derig Cases Pen Art IV Sect 13 Rputo Cace 1- 77 Be at least 500' from exiles clevelling of another on me - Ke determined by estimate how ever it is to be conferrined by lette from Gene & Dealelle on the aboutter etc ¥ Here all Blduge set back at least 100 from all lat line -Brouche ample off theet parking that is not back at least 55' from all but lines Yes Have not more than two D'ways not more than 32' much - yee To be adhered to in from no more than 18 of the lat on percel - You Vote to grant variance Peaching Rept Yer Peter Curvel Lette H. Felge of Ta Leighton R. NUHING Yee Conditioned, pending receipt of letter Ver . R. Las etter to contain 1) Verification of 500 feet to dwelling 2) Clarification of 3.54 dere and Log B/14g ownership Variance granted purguant to abo Care see pg Vote to grant Varian Abstaint Peter # Fele R Wutting od R LEE Yee T Leistro Variance A

7-5-77 7-5-77 7-35pm Chapel stepic 25 miniter of preison meeting read & approved. W. convection Settle from George & Sabella Robinson woon read copies of preision on cover 1-77 and 2-77 ware given the montpus presents Next meeting 1st tues of Sept conten a Phollow arise. No putter burning meeting adjurned 7:47 pay R.M. Halling